Rethinking Internationalisation Policies in the Global Knowledge Economy

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The notion of ‘internationalisation of higher education’ dates from the 1990’s.

- Before, there existed already a tradition of international dimensions of higher education, in general under the term ‘international education’.

- Or under terms that reflect some kind of international activity, either related to mobility, such as study abroad, exchanges, international students or academic mobility, or to curriculum, such as multicultural education, international studies, peace education, area studies.

- These terms described a concrete but isolated element of international education, and in many cases were used, and still are, as pars pro toto and as a synonym for the overall term.
It is not clear when the transition took place from ‘international education’ to ‘internationalisation of (higher) education’.

The use of ‘internationalisation’ in relation to higher education already can be noticed in publications in the 1970s.

But only in the 1990s there emerges a systematic and conceptual approach to internationalization in higher education.
Internationalisation as a Concept

- In the 1990s the term ‘internationalisation’ really takes over from ‘international education’ as describing the different ways the international dimensions in higher education are taking shape.

- This shift is a reflection of the increasing importance of these international dimensions in higher education and of the related transfer from a marginal set of programs and activities to a more comprehensive process.
Internationalisation of Higher Education

The process of integrating an international, intercultural or global dimension into the purpose, functions or delivery of postsecondary education

(Knight, 2003)

It is this process oriented view on internationalisation of higher education that can be accredited mostly for the shift from the more static term ‘international education’ into ‘internationalisation’, even though the reality not always confirms this shift.
From the 1990s to the current situation

- There is an increasingly more **competitive higher education environment** (impact of international rankings), although in most European countries the cooperative approach still prevails.

- The role of **cross-border delivery of education** is becoming an alternative for student mobility, although also there continental Europe is less active.

- **Skilled immigration**: competition for skilled labour in the global knowledge economy between developed countries and emerging countries is becoming more driving.

- **Outcomes and competences**: a move from input and output to outcomes and competences.
Internationalisation though

- Is still largely embedded in institutional, national and regional cultures and systems
- Expresses itself in specific ways by disciplines and their relation to society
- As well as by levels and type of education
- And changes over time in response to political, societal and academic developments
Over the last two decades, the concept of the internationalization of higher education is moved from the fringe of institutional interest to the very core.

(The End of Internationalization, Brandenburg and De Wit, 2011)

This process is also described as mainstreaming of internationalisation.

And by others as comprehensive internationalisation.

Basically labels that re-emphasize the integrative and process component in the definition of internationalisation by Jane Knight.
Emerging concerns with the concept

- At the same time internationalisation has become a rather *broad concept*, combining many different and even contradictive elements and activities.

- Internationalisation has moved *from innovation to tradition*.

- One can observe an inclination to divide the concept of internationalisation into *different categories/dimensions/ideologies*, as well as the emergence of new *generic terms*.
Internationalisation can be seen as to consist of two components:

*Internationalisation at Home*: activities that help students develop international understanding and intercultural skills

*Internationalisation Abroad*: all forms of education crossing borders, mobility of students, teachers, scholars, programmes, courses, curriculum, projects

(Knight, 2006)
Globalisation and Internationalisation

Van Vught, van der Wende, and Westerheijden make a distinction between globalisation and internationalisation:

“In terms of both practice and perceptions, internationalization is closer to the well-established tradition of international cooperation and mobility and to the core values of quality and excellence, whereas globalization refers more to competition, pushing the concept of higher education as a tradable commodity and challenging the concept of higher education as a public good.”
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Emerging notions and terms

And internationalisation also is related to terms and concepts such as

- Intercultural,
- International and
- Global,

without clearly defining them and distinguishing between them and increasingly labelling them under vague notions, such as global competence, global citizenship and global engagement.
Discrepancy between discourse and reality

There seems to be in the discourse a move towards a process oriented and comprehensive internationalisation, for instance expressed in the paper by John Hudzik ‘Comprehensive Internationalization’ (NAFSA, 2011, www.nafsa.org/cizn)

In reality there appears to be still a predominantly activity-oriented or even instrumental approach towards internationalisation.

This leads to major myths and misconceptions about what internationalisation actually means.

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Misconceptions about internationalisation

- Internationalisation is regarded as synonymous with a specific programmatic or organisational strategy to promote internationalisation.

- In other words: *the means appear to be the goal.*
We have to go back to the fundamental question: *Why internationalisation?*

- In the future, that question requires different answers and related approaches and strategies than in the previous decades, in the light of the global knowledge society, and moving away from the misconceptions of the past years.

- At the same time, the foundation remains the same: *internationalisation is not a goal in itself but a way to enhance the quality of education and research and their contribution to society.*
Rethinking Internationalisation

A process of **rethinking of internationalisation** is taking place currently, in response to:

- The changing environment for higher education and its international dimensions in the global knowledge economy,
- The broader scope of the notion of internationalisation, and
- The lack of innovative response to the challenges resulting from them

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“A re-orientation towards outcomes and impacts and away from a purely input and output approach.

Instead of bragging about the number of students going abroad and reception of international fee paying students, the number of courses in English and the abstract claim of making students global citizens, we want to focus on learning outcomes.”

(Brandenburg and de Wit, 2012)
Rationales for Rethinking Internationalisation

1. The discourse of internationalisation does not seem to meet always the reality, in which internationalisation is still more a synonym of international education.

2. The further development of globalisation, the increase of commodification in higher education and of the notion of a global knowledge society and economy, has also resulted in a new range of forms, providers and products, such as branch campuses, franchises, trade in education services.

And as a consequence new, sometimes even conflicting dimensions, views and elements are emerging in the discourse of internationalisation.

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Rationales for Rethinking

3. The international higher education context is rapidly changing. Was until recently ‘internationalisation’ like ‘international education’ predominantly a western phenomenon, in which the developing countries only played a reactive role, the emerging economies and the higher education community in other parts of the world alter the landscape of internationalisation.

Moving away from a western, neocolonial concept, as several educators perceive ‘internationalisation’, it has to incorporate these emerging other views.

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Rationales for Rethinking

4. The discourse on internationalisation is too much dominated by a small group of stakeholders: higher education leaders, governments and international bodies.

Other stakeholders, such as the professional field, and in particular the faculty and the student voice are far less heard, and by that the discourse is insufficiently influenced by those who should be impacted most by it.

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Rationales for Rethinking

5. Too much of the discourse is oriented to the national and institutional level with little attention for the program level:

Research, the curriculum, and the teaching and learning process, which should be more at the core of internationalisation, as expressed by movements such as

‘Internationalisation at Home’.
Rationales for Rethinking

6. Internationalisation is too much input/output focused, a quantitative approach on numbers instead of an outcome based approach.

7. There has also been in the discourse too little attention on norms, values, ethics of internationalisation practice. The approach has been too pragmatically oriented to reaching targets without a debate on the potential risks and ethical consequences.
8. The increased awareness that the notion of ‘internationalisation’ should not only be related to the relation between nations,

but even more to the relation between cultures and between the global and local.
The overarching reason for Rethinking Internationalisation is:

- We consider internationalisation of higher education too much as a goal in itself instead of as a means to an end.

- Internationalisation is not more and less than a way to enhance the quality of education and research. That objective is too much forgotten in the strive for quantitative goals.

- The rethinking exercise of IAU and its call for action, more than an attempt to redefine the still young concept of internationalisation, has to be seen as a call for action to bring the core values and objectives of internationalisation back to the forefront, as a start for further enhancement of its contribution to higher education.
Priorities in the current context as internationalization

1: The need to learn from other non-western national and cultural contexts – to understand the full extent of internationalization as a phenomenon and what we can learn from each other in order to benefit students, employers and nations.

2: To ensure that no single approach or paradigm dominates the discourse but to take account of the nature of internationalization as a comprehensive process.

3: Not to see internationalization as a goal in itself but as a contribution to the quality of education and research for the benefit of students.

4: To offer greater clarity on the ‘why’ of internationalization, being more explicit about institutional and individual rationales for a strategy or approach so that objectives and outcomes are clear and measurable.

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Priorities 2

5: To pay more attention to faculty and student perspectives on internationalization. There is still too great a focus on political and economic rationales from an (inter)national and institutional perspective, in which the perspectives of those for whom it is all intended are underrepresented.

6: To understand better the impact of international and intercultural learning outcomes on student employability, taking into account the perspectives of employers.

7: To continue research on the benefits of internationalisation and the impact on students, faculty and administrators.

8: To better understand the link between internationalization and multiculturalism and undertake further research on whether similar benefits can be gained through internationalization of the curriculum at home as are evident in the literature on study/work/volunteering overseas.